

# Subsidies to Innovation with Endogenous Uncertainty

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# This Paper

- Firms face uncertainty about the returns to their investment in new technologies
- The return to investment depends on both unknown fundamentals and the investment decisions of other firms
- Uncertainty is largely endogenous: firms can acquire information about the fundamentals affecting profitability
- The combination of market power with firms' investment spillovers makes it unlikely that they will acquire and use information efficiently

⇒ How should policy be designed to alleviate the inefficiencies?

# Main take-aways

- 1 Under exogenous information, inefficiencies in investment can be corrected with a constant subsidy to innovative firms, along with a subsidy that corrects for firms' market power
- 2 Under endogenous information, inefficiencies in both the acquisition of information and investment decisions must be corrected with a Pigouvian policy conditioning subsidies on the investment in the new technology
- 3 (Optimal) policies with exogenous information need not be optimal with endogenous information
- 4 The insights extend to richer economies with both nominal and real rigidities in which firms make investment decisions and set prices under endogenous dispersed information

# Related Literature

- **Investment under uncertainty**

- Dixit and Pindyck (1994)

- **Subsidies to innovation**

- Akcigit, Caicedo, Miguelez, Stantcheva, and Sterzi (2018); Akcigit, Hanley, and Stantcheva (2021); Akcigit, Grigsby, Nicholas, and Stantcheva (2022))

- **Policy with dispersed Information**

- Angeletos and Pavan (2009); Paciello and Wiederholt (2013); Angeletos, Iovino, and La'O (2016); Colombo, Femminis, and Pavan (2014)

- **Inefficiency in information acquisition**

- Colombo, Femminis, Pavan (2014); Pavan (2017); Hebert and La'O (2020)

# Plan

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- We focus on an economy populated by
  - a (measure 1) continuum of agents
  - a (measure 1) continuum of monopolistically-competitive firms producing differentiated intermediate goods
  - a competitive retail sector producing the final good (using the intermediate goods as inputs)
  - a benevolent planner controlling fiscal (and monetary) policy

- Each firm run by a single entrepreneur
    - chooses whether to upgrade technology for producing intermediate good  $i \in [0, 1]$
- $$y_i = \begin{cases} \gamma \Theta (1 + \beta N)^\alpha l_i^\psi & \text{if } n_i = 1 \quad (\text{new}) \\ \Theta (1 + \beta N)^\alpha l_i^\psi & \text{if } n_i = 0 \quad (\text{old}) \end{cases}$$
- with  $\gamma > 1$ ,  $\beta \geq 0$ ,  $\alpha \geq 0$ ,  $\psi \leq 1$
- $N = \int n_i di$ : aggregate investment in new technology
  - $l_i$ : undifferentiated labor
  - the decision is taken under imperfect information about fundamentals ( $\Theta$ )
- Differential  $y_i(n_i = 1) - y_i(n_i = 0)$  increasing in  $\Theta$  and  $N$
  - Dependence on  $N$ : spillover (within and across technologies)
  - Cost of new technology:  $k > 0$  (cost of exerting effort  $n_i = 1$  in utility terms)

- The final good is produced by a competitive retail sector using a CES technology:

$$Y = \left( \int y_i^{\frac{v-1}{v}} di \right)^{\frac{v}{v-1}}$$

- Profits of competitive retail sector  $\Pi = PY - \int p_i y_i di$

→  $P$ : price of final good

→  $p_i$ : price of intermediate good of variety  $i$



# Model

- Each entrepreneur maximizes her firm's profits (which are then used to finance the purchase of the final consumption good)

$$\Pi_i = \frac{p_i y_i - W l_i}{P} + T - k n_i - \mathcal{I}(\pi_i^x)$$

- $W$ : wage rate
- $T$ : transfer to the firm in terms of the final consumption good
- $l_i = l$  for each agent, consistent with a single competitive market for late labor and the marginal disutility of labor being the same for every agent
- $\mathcal{I}(\pi^x)$ : disutility of acquiring information of precision  $\pi^x$ ,  $\mathcal{I}' > 0$ ,  $\mathcal{I}'' \geq 0$ ,  $\mathcal{I}'(0) = 0$

# Model

- Each worker uses labor income to purchase the final consumption good by maximizing

$$U = \frac{W}{P}l - \frac{l^{1+\varepsilon}}{1+\varepsilon} - \Upsilon$$

→  $l^{1+\varepsilon}/(1+\varepsilon)$ : disutility of labor

→  $\Upsilon$ : tax collected by the government (budget is balanced:  $\int T_i di = \Upsilon$ )

- The benevolent planner maximizes the ex-ante sum of firms' profits and of all workers' utilities

$$\mathcal{W} = \mathbb{E} \left[ \int \Pi_i di + U \right] = \mathbb{E} \left[ C - kN - \frac{l^{1+\varepsilon}}{1+\varepsilon} \right] - \mathcal{I}(\pi^x)$$

→  $C$ : total consumption of the final good (coinciding with its production  $Y$ )

→ The planner maximizes aggregate consumption, net of the costs to upgrade the technology, the labor costs, and the information-acquisition costs

# Model: Timing

- 1 Nature draws  $\theta \equiv \log \Theta$  from  $\mathcal{N}(\theta_0, \pi_\theta^{-1})$ ;  $\theta$  unobserved by all agents
- 2 Each entrepreneur  $i$  chooses  $\pi_i^x$  and then receives signal  $x_i = \theta + \xi_i$ , with  $\xi_i$  drawn from  $\mathcal{N}(0, (\pi_i^x)^{-1})$ , independently from  $\theta$  and independently across  $i$
- 3 Each entrepreneur chooses (after observing  $x_i$  but without observing  $\theta$  or the choices of other entrepreneurs) whether to upgrade technology
- 4 After  $\theta$  and  $N$  are revealed, entrepreneurs simultaneously set prices  $p_i$
- 5 Retail sector chooses demand  $y_i$  of each intermediate good to purchase (taking all  $p_i$  and  $P$  as given)
- 6 Given the demand for  $y_i$ , entrepreneur  $i$  hires  $l_i$  to meet demand (taking  $N$  and  $\theta$  as given)
- 7 A representative household comprising all workers and entrepreneurs chooses how much of the final good to buy (taking  $P$  as given)

- Note that
  - ① All firms set prices under complete information about  $\theta$
  - ② Money – used to finance the relevant transactions – has only a nominal effect on prices and plays no other role (it can be omitted)
  
- Our economy has two distinctive features
  - ① The endogeneity of firms' private information
  - ② The complementarity in firms' investment decisions (investment spillovers)

## Decentralized Efficiency: Efficient Information Use

- Suppose that the precision of private information is given and equal to  $\pi^x$  for all  $i$
- The **efficient use of private information** (for the economy with precision  $\pi^x$ ) is given by a pair of functions  $\hat{n}(x; \pi^x)$  and  $\hat{l}(x, \theta; \pi^x)$  that jointly maximize the ex-ante expectation of  $\mathcal{W}$  subject to the technology constraints

# Efficient Information Use

- Efficient upgrade policy: for any precision of private information  $\pi^x$ , there exists a constant  $\hat{x}(\pi^x)$  such that  $\hat{n}(x; \pi^x) = \mathbb{I}(x \geq \hat{x}(\pi^x))$
- Let  $\varphi \equiv \frac{v-1}{v+\psi(1-v)}$ , and assume that  $\gamma$  and  $\alpha$  are sufficiently large. The threshold  $\hat{x}(\pi^x)$ , along with the functions  $\hat{N}(\theta; \pi^x)$ ,  $\hat{l}_1(\theta; \pi^x)$ , and  $\hat{l}_0(\theta; \pi^x)$  satisfy

$$\mathbb{E} \left[ \psi^{\frac{\psi}{1+\varepsilon-\psi}} \left( \Theta \left( 1 + \beta \hat{N}(\theta; \pi^x) \right)^\alpha \left( (\gamma^\varphi - 1) \hat{N}(\theta; \pi^x) + 1 \right)^{\frac{1}{\varphi}} \right)^{\frac{1+\varepsilon}{1+\varepsilon-\psi}} \times \right. \\ \left. \times \left( \frac{\gamma^\varphi - 1}{\varphi \left( (\gamma^\varphi - 1) \hat{N}(\theta; \pi^x) + 1 \right)} + \frac{\alpha\beta}{1 + \beta \hat{N}(\theta; \pi^x)} \right) \middle| \hat{x}(\pi^x), \pi^x \right] = k,$$

$$\hat{N}(\theta; \pi^x) = 1 - \Phi(\hat{x}(\pi^x) | \theta; \pi^x)$$

$$\hat{l}_0(\theta; \pi^x) = \psi^{\frac{1}{1+\varepsilon-\psi}} \left( \Theta \left( 1 + \beta \hat{N}(\theta; \pi^x) \right)^\alpha \right)^{\frac{1}{1+\varepsilon-\psi}} \times \\ \times \left( \gamma^\varphi \hat{N}(\theta; \pi^x) + 1 - \hat{N}(\theta; \pi^x) \right)^{\frac{1+\varepsilon-v\varepsilon}{(v-1)(1+\varepsilon-\psi)}}$$

$$\hat{l}_1(\theta; \pi^x) = \gamma^\varphi \hat{l}_0(\theta; \pi^x)$$

# Efficient Information Acquisition

- The **efficient acquisition of private information** is a precision  $\pi^{x^*}$  that maximizes the ex-ante expectation of  $\mathcal{W}$  when, for any  $\pi^x$ , the firms' decisions are determined by the functions  $\hat{n}(x; \pi^x)$ ,  $\hat{l}_1(\theta; \pi^x)$ , and  $\hat{l}_0(\theta; \pi^x)$
- The efficient acquisition of private information is implicitly defined by the solution to

$$\underbrace{\mathbb{E} \left[ C^*(\theta) \left( \frac{\alpha\beta}{1 + \beta N^*(\theta)} + \frac{\nu}{\nu - 1} \frac{(\gamma^\varphi - 1)}{((\gamma^\varphi - 1) N^*(\theta) + 1)} \right) \frac{\partial \hat{N}(\theta; \pi^{x^*})}{\partial \pi^x} \right]}_{\text{effect on consumption}} +$$

$$+ \underbrace{\mathbb{E} \left[ l_0^*(\theta)^{1+\varepsilon} [(\gamma^\varphi - 1) N^*(\theta) + 1]^\varepsilon (\gamma^\varphi - 1) \frac{\partial \hat{N}(\theta; \pi^{x^*})}{\partial \pi^x} \right]}_{\text{effect on the disutility of labor}} +$$

$$- k \mathbb{E} \left[ \frac{\partial \hat{N}(\theta; \pi^{x^*})}{\partial \pi^x} \right] = \frac{d\mathcal{I}(\pi^{x^*})}{d\pi^x}$$

where  $x^* \equiv \hat{x}(\pi^{x^*})$ ,  $l_0^*(\theta) \equiv \hat{l}_0(\theta; \pi^{x^*})$ , and  $N^*(\theta) \equiv \hat{N}(\theta; \pi^{x^*})$ , whereas  $\hat{N}(\theta; \pi^{x^*}) = \int \hat{n}(x; \pi^{x^*}) d\Phi(x|\theta, \pi^{x^*})$

# Equilibrium and Optimality

- Decisions are set in a decentralized and non-cooperative manner, with each entrepreneur maximizing her firm's profits
- Firms choose their investment,  $n$ , under dispersed information about  $\theta$ , and then set the price for their product –  $p_1(\theta; \pi^x)$  and  $p_0(\theta; \pi^x)$  – and adjust their demand of labor –  $l_1(\theta; \pi^x)$  and  $l_0(\theta; \pi^x)$  – to meet the demand for their product after observing  $\theta$  and  $N$  and given the precision of private information  $\pi^x$
- Given the fiscal policy  $T(\cdot)$ , a (decentralized) **equilibrium** is a precision  $\pi^x$  along with  $n(x; \pi^x)$ ,  $p_0(x; \pi^x)$  and  $p_1(x; \pi^x)$  such that, when each firm  $j \neq i$ , chooses a precision of information equal to  $\pi^x$  and then chooses its technology following the rule  $n(x; \pi^x)$  and its price following the rules  $p_0(\theta; \pi^x)$  and  $p_1(\theta; \pi^x)$ , each entrepreneur  $i$  maximizes her payoff by doing the same
- **Optimality**: the fiscal rule  $T^*(\cdot)$  is optimal if it implements the efficient acquisition and usage of information as an equilibrium



# Optimal Fiscal Policy: Exogenous Information

- Under exogenous information, the following fiscal policy is optimal

$$\hat{T}_1(r) = \bar{s}_{\pi^x} + \frac{1}{v-1}r \quad \hat{T}_0(r) = \frac{1}{v-1}r$$

where the fixed subsidy  $\bar{s}_{\pi^x}$  is given by

$$\bar{s}_{\pi^x} = \mathbb{E} \left[ \hat{C}(\theta; \pi^x) \frac{\alpha\beta}{1 + \beta\hat{N}(\theta; \pi^x)} \middle| \hat{x}(\pi^x), \pi^x \right]$$

- Revenue subsidy correcting for market power distortion: inversely related to elasticity of demand and proportional to firm's revenue
- Transfer  $\bar{s}_{\pi^x}$  inducing firms to internalize the marginal effect of an expansion of  $N$  on the output that other firms can produce (guaranteeing that each firm with signal  $\hat{x}(\pi^x)$  is indifferent between retaining the old technology and adopting the new one)
- When the fiscal rule takes the simple form above, following the efficient rule is optimal for each firm expecting the other firms to follow the same rule

# Optimal Fiscal Policy: Endogenous Information

- Under endogenous information, optimal policies need not only to induce firms to use information efficiently, but also to acquire the efficient amount of private information  $\pi^{x*}$
- The fiscal rule

$$T_0^*(r) = \frac{1}{v-1}r \quad T_1^*(\theta, r) = s(\theta) + \frac{1}{v-1}r$$

is optimal if the subsidy  $s(\theta)$  is non-decreasing and satisfies the following two conditions

$$\mathbb{E}[s(\theta) | x^*, \pi^{x*}] = \mathbb{E}\left[C^*(\theta) \frac{\alpha\beta}{1 + \beta N^*(\theta)} | x^*, \pi^{x*}\right]$$
$$\mathbb{E}\left[s(\theta) \frac{\partial \hat{N}(\theta; \pi^{x*})}{\partial \pi^x}\right] = \mathbb{E}\left[C^*(\theta) \frac{\alpha\beta}{1 + \beta N^*(\theta)} \frac{\partial \hat{N}(\theta; \pi^{x*})}{\partial \pi^x}\right]$$

- ⇒ The simple policy that guarantees efficiency in the use of information under exogenous information (based on the constant subsidy  $\bar{s}_{\pi^x}$ ) fails to guarantee efficiency in information acquisition

# Optimal Fiscal Policy: Endogenous Information

- The fiscal policy  $T_0^*(r)$  and  $T_1^*(\theta, r)$  with the state-contingent subsidy

$$s(\theta) = C^*(\theta) \frac{\alpha\beta}{1 + \beta N^*(\theta)}$$

induces efficiency in both the acquisition and usage of information

- ⇒  $s(\theta)$  coincides with the marginal change in the production of the final good as a result of a marginal change in  $N$ , evaluated at  $N^*(\theta)$  (holding firms' technology choice and labor demand fixed at the efficient level)
- ⇒  $s(\theta)$  operates as a Pigouvian correction that induces each firm to internalize the effect of its technology adoption on the output produced by other firms
- ⇒ That Pigouvian subsidies correct decisions under complete information is familiar; that they induce efficiency in the acquisition and use of information in economies in which information is dispersed and endogenous is novel

# Optimal Fiscal Policy: The Power of the Pigouvian Logic

- Efficiency in information acquisition and usage can also be induced by conditioning the transfer to the innovating firms directly on the cross-sectional distribution  $\Lambda$  of firms' technology and employment decisions:

$$T_0^\#(r) = \frac{1}{v-1}r \quad T_1^\#(\theta, r, \Lambda) = \frac{\delta C(\theta, \Lambda)}{\delta N} + \frac{1}{v-1}r$$

- ⇒ By announcing that innovating firms will receive a subsidy equal to the ex-post externality that each firm's technology adoption exerts on the production of the final good, the planner re-aligns firms' objective with total welfare non just at the interim stage but ex-post
- ⇒ If firms understand what efficiency entails, the planner can leave it to them to figure out the efficient allocation (the choice of the information structure and of the technology-adoption rule that jointly maximize total welfare)

# Richer Economies

- Our results extend to richer families of economies in which agents are risk-averse and firms set prices under imperfect information about the underlying fundamentals
  - Entrepreneur belong to the representative household with utility function

$$U = \frac{C^{1-R}}{1-R} - kN - \frac{l^{1+\varepsilon}}{1+\varepsilon} - \int \mathcal{I}(\pi_i^x) di$$

- Each firm maximizes her firm's *market value*

$$\mathbb{E} \left[ C^{-R} \left( \frac{p_i y_i - W l_i}{P} + T \right) \middle| x_i, \pi_i^x \right] - k n_i - \mathcal{I}(\pi_i^x)$$

- The household is endowed with an amount  $M$  of money and faces a 'cash-in-advance' constraint such that  $PY \leq M$
- The benevolent planner chooses a monetary policy rule  $M(\theta)$  and a fiscal policy rule  $T$  to maximize the ex-ante utility of the representative household

$$\mathcal{W} = \mathbb{E} \left[ \frac{C^{1-R}}{1-R} - kN - \frac{l^{1+\varepsilon}}{1+\varepsilon} \right] - \mathcal{I}(\pi_i^x)$$

- Prices are set under dispersed information about  $\theta$  (i.e. based on  $x_i$ ) and the supply of money  $M(\theta)$  is state-dependent

# Richer Economies: Optimal Policy

- The presence of nominal rigidities introduces a role for monetary policy
- The fiscal policy

$$T_0^*(r) = \frac{1}{v-1}r \quad T_1^*(\theta, r) = C^*(\theta) \frac{\alpha\beta}{1 + \beta N^*(\theta)} + \frac{1}{v-1}r$$

along with the monetary policy

$$M^*(\theta) = m_0^*(\theta)^{1+\varepsilon} ((\gamma^\varphi - 1) N^*(\theta) + 1)^{\frac{(1+\varepsilon)(v-1)+R-1}{(v-1)(1-R)}}$$

implement the efficient acquisition and usage of information as a sticky-price equilibrium

- ⇒ The monetary policy  $M^*(\theta)$  neutralizes the effects of price stickiness by replicating the same allocations as under flexible prices
- ⇒ The fiscal policy  $(T_0^*(r), T_1^*(\theta, r))$  offsets market power with the revenue subsidy  $r/(1-v)$  and realigns the firms' private value of upgrading their technology to the social value through the Pigouvian subsidy  $s(\theta)$  to the innovating firms
- ⇒ Taken together,  $(T_0^*(r), T_1^*(\theta, r))$  and  $M^*(\theta)$  guarantee that firms choose optimally which technology to operate and then set prices that induce the efficient production of the intermediate and final goods

# Conclusions

- Efficiency in the acquisition and use of information can be induced through an optimal fiscal policy entailing
  - A standard revenue subsidy correcting for market power
  - A Pigouvian subsidy to innovating firms that makes them internalizing the effects of the investment in new technology on the production of intermediate and final goods
    - ⇒ Policies that guarantee efficiency in the use of information need not guarantee efficiency in information acquisition
    - ⇒ The optimal fiscal policy can be invariant in state with exogenous information (under risk neutrality) but it must be state-dependent with endogenous information
- The key contribution of the paper is to show that the power of Pigouvian corrections extends to economies with endogenous and dispersed information

THANKS!