

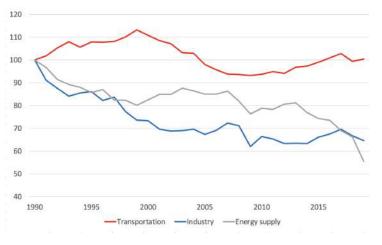
Effectiveness and Heterogeneous Effects of Purchase Grants for EVs

Evidence from Germany

Peter Haan, Adrián Santonja, Aleksandar Zaklan

EEA 2022 August 25, 2022

Emissions of German transportation sector stubbornly high



Source: European Environmental Agency.



Purchase subsidy as part of the climate policy mix

- Purchase subsidies important element in the existing policy mix targeting decarbonization of the transportation sector
- German subsidy implies transfer of ≈ 5 billion euro until 2025 from taxpayers to car manufacturers and buyers of new vehicles



Purchase subsidy as part of the climate policy mix

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- German subsidy implies transfer of ≈ 5 billion euro until 2025 from taxpayers to car manufacturers and buyers of new vehicles
- Some potential problems:
 - Potential for distributional tension and loss in climate policy acceptance
 - Incentive to purchase additional vehicles without retiring old ones
 - Leakage effects in border regions could lead to losses in (within-country) effectiveness



This paper in a nutshell

Research Questions

- What is the overall effect of the German purchase subsidy program on the German car market?
- 2 Distributional issues: How does the effect differ across geographical and socio-economic dimensions?



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Methods

Introduction

■ Diff-in-diff analysis of registrations of new Electric Vehicles (EVs) and Plug-in Hybrid Electric Vehicles (PHEVs)



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Introduction

Diff-in-diff analysis of registrations of new Electric Vehicles (EVs)
 and Plug-in Hybrid Electric Vehicles (PHEVs)

Results

- Subsidy causes substantial increase in EV and PHEV registrations
- Heterogeneous effects by...
 - ...household income level
 - ...political orientation
 - V degree of unbenientie
 - ...degree of urbanization
 - X ...potential for leakage effects



- Effects of financial incentives for EV adoption using granular data (Muehlegger and Rapson 2018)
 - Additional literature using less granular data (Azarafshar and Vermeulen 2020; Clinton and Steinberg 2019; Jenn, Springel and Gopal 2018; Münzel et al. 2019)



Literature and contribution

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- Energy efficiency and scrapping programs (Chen, Hu and Knittel 2021; Grigolon, Leheyda and Verboven 2016; Hoekstra, Puller and West 2017)
- Structural analysis, e.g. of the trade-off between financial incentives for EVs and for charging stations (Li et al. 2017; Remmy 2022; Springel 2021)



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- Structural analysis, e.g. of the trade-off between financial incentives for EVs and for charging stations (Li et al. 2017; Remmy 2022; Springel 2021)
- Our contributions:
 - Evaluation of causal effects of purchase subsidy in Europe's largest car market using highly granular data
 - Focus on heterogeneous effects allows for examination of distributional impacts



Policy background

- May 2016: German government introduces subsidy program for EVs and PHEVs with listed prices below 60.000 euro
 - 4.000 euro for EVs, 3.000 euro for PHEVs
 - manufacturer share of 50 %
- Subsidy system changed and amounts increased in November 2019 and June 2020



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 - manufacturer share of 50 %
- Subsidy system changed and amounts increased in November 2019 and June 2020
- Currently:

	<40k	40k - 65k
EV	9.000	7.500
of which manufacturer share	3.000	2.500
PHEV	6.875	5.625
of which manufacturer share	2.250	1.875



Data I

Vehicle registrations

- Data on vehicle registrations (≠ sales) from German Federal Motor Transport Authority (KBA – Kraftfahrt-Bundesamt)
 - Monthly registrations at the municipality level for Jan 2015 Feb 2022 at manufacturer-model level (e.g. number of Renault Zoe registered in February 2022 in Esslingen county)
 - Type of engine (e.g. gasoline, diesel, hybrid, plug-in hybrid, electric)
 - Owner type (private or company)



Policy background Data Research Design Results Conclusions References

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Data II

Vehicle list prices

■ Vehicle list prices from ADAC (*Allgemeiner Deutscher Automobil-Club*) by month and model



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Data II

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County-level data

- Population density (Destatis)
- Socio-economic data (INKAR)



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Data II

Vehicle list prices

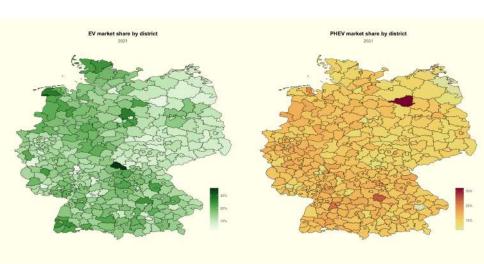
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County-level data

- Population density (Destatis)
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Final dataset Aggregate to create a balanced panel with 399 counties over 86 months

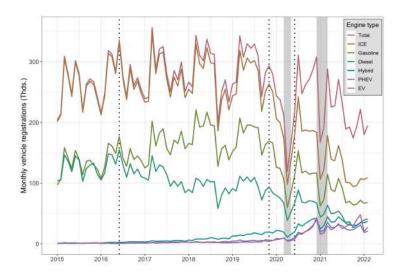






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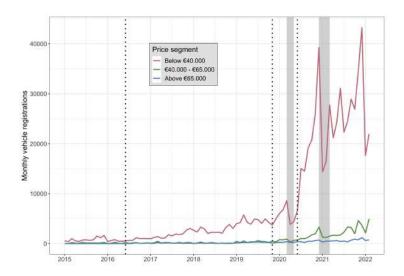
Evolution of German vehicle market





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EV segment

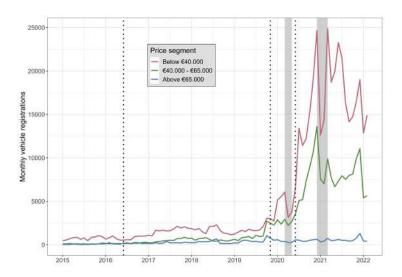




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PHEV segment





Research Design - Difference-in-Differences

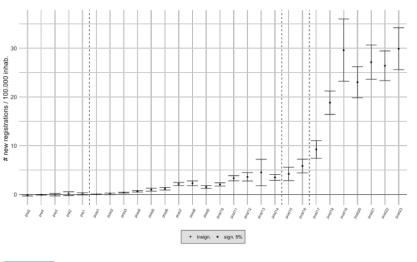
Difference-in-difference approach:

$$y_{kit} = \sum_{j=-m}^{q} \rho_j D_{kiz,z=0+j} + \alpha_{ki} + \lambda_t + \epsilon_{kit}$$

- y_{kit} Registrations of models in price segment k, county i and month t per 100.000 inhabitants
- D_{kiz} Interaction of treatment status and trimester grouping indicator
- α_{ki} County × Price segment FE
- λ_t Month-of-sample FE
- → Treatment group (list price < €40.000) vs Control group (list price > €65.000)



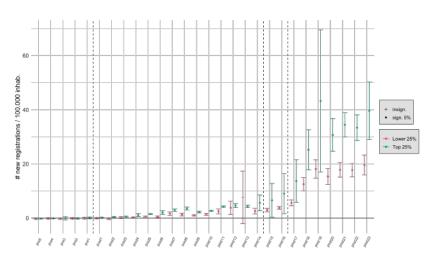
Effect of subsidy on EVs







EVs - Heterogeneous effect I: income

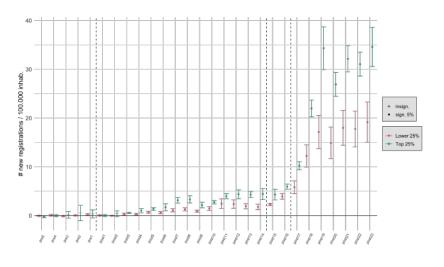






Results 0000000

EVs - Heterogeneous effect II: green party vote share



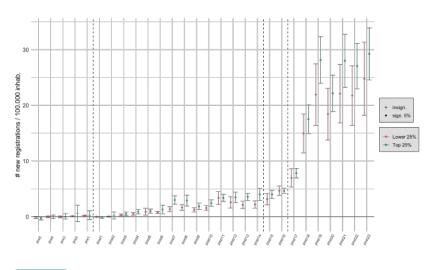


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EVs - Heterogeneous effect III: population density

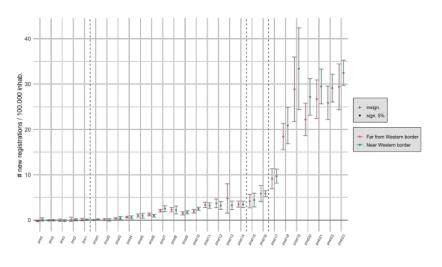






Policy background Data Research Design **Results** Conclusions References
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EVs - Heterogeneous effect IV: Western counties







Potential threat to identification

■ In 2020, the stringency of European *CO*₂ emissions standards was increased substantially



Policy background Data Research Design **Results** Conclusions References
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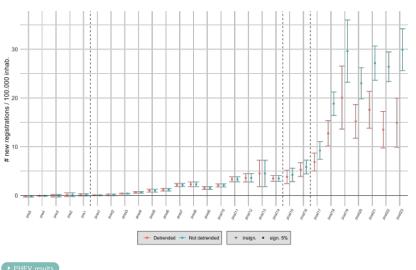
Potential threat to identification

- In 2020, the stringency of European *CO*₂ emissions standards was increased substantially
- In order to account for such concurrent policy at the European level:
 - Calculate the evolution at the national level of EV and PHEV registrations in the Western neighbouring countries (FR, BE, LU, DK, CH, AT)
 - 2 Detrend our outcome variables after 2020 accordingly



Results 0000000

Effect of subsidy on EVs





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Policy background Data Research Design Results **Conclusions** References

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Conclusions and further steps

? Conclusions

- Purchase grant altered the composition of the German vehicle fleet
 - Registrations of EVs (and PHEVs) increased substantially
 - Effect mostly driven by richer counties with a high share of green party voters
 - No evidence of across border leakage

Further steps

- Exploit municipal-level data (11.000 municipalities in Germany)
- Alternative control groups



Thank you for your attention! 🙏

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References I

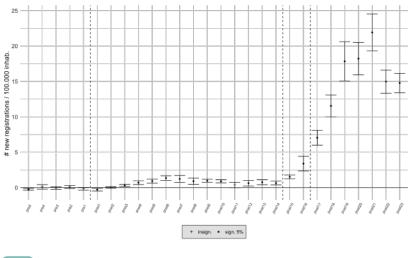
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Correlations across subsamples

	HH Income	Population density	Green vote share	Near West border
HH Income	1.0000	-0.0850	0.4304	-0.0212
Population density	-0.0850	1.0000	0.4134	0.0361
Green vote share	0.4304	0.4134	1.0000	0.1327
Near West border	-0.0212	0.0361	0.1327	1.0000

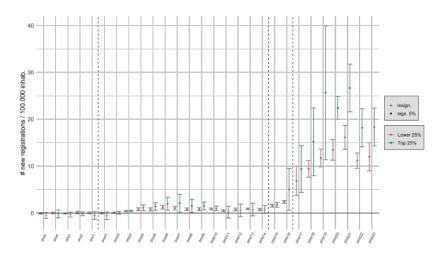
Effect of subsidy on PHEVs







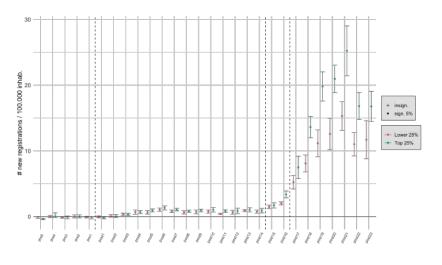
PHEVs - Heterogeneous effect I: income







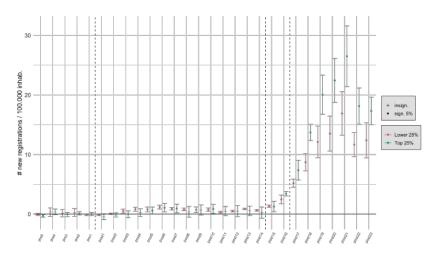
PHEVs - Heterogeneous effect II: green party vote share







PHEVs - Heterogeneous effect III: population density



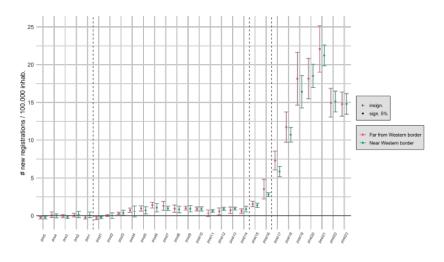


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PHEVs - Heterogeneous effect IV: Western counties





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Effect of subsidy on PHEVs

