# The Impact of Income Taxes on Worker Shirking

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Theory: work-incentive channel

- Income taxes distort the return to effort
- Shirking is one way to adjust actually worked days to the tax-altered work incentives (esp. if full wage compensation)
- The shirking channel might be particularly relevant (frictions)

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Standard outcomes in tax-reform analyses typically do not capture these responses ...

- If shirking is not detected -> not (fully) reflected in **taxable income**.
- ETI **not** sufficient statistic for welfare analysis

# **Empirical challenges**

#### Empirically, shirking activities are challenging to study

- Individuals conceal their shirking activities
- Analyzable settings with well-defined shirking incentives are hard to find
- Suitable identifying variation in tax rates is rare

Consequence: The effects of income taxes on shirking behavior are not fully understood

# Our Paper ...

... focuses on the Austrian setting to examine shirking behavior

This setting...

- provides health/tax data to identify shirking of contractual work days through sick leaves
- imposes incentives for shirking: individuals receive continued wage payments
- offers cross-bracket variation in tax rates

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**Message 4:** The ETI potentially ignores such shirking responses

Message 5: ETI neglects up to 13% of the individuals' behavioral responses..

- we estimate an upper bound for the welfare-relevant elasticity being 0.39.
- not accounting for any shirking responses results in an ETI estimate of 0.34.

The Reform ...

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  - entry tax bracket got shifted from EUR 10,000 to EUR 11,000

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### Only MTR changed discontinuously at the 25k threshold ...



... and the Data ...

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### Note that ...

- Workers are entitled to full wage compensation for 6 to 12 weeks (partial afterwards)
- workers have to submit a medical certificate to the employer.
- sick notes do not mention a specific diagnosis
  - it is **forbidden** that employers ask workers to disclose their diagnosis

# **Empirical Strategy**

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### Intuition

- Control Period (2006-2007) where tax schedule remains unchanged
- Treatment Period (2008-2009) where tax reform (2009) changes the marginal tax rates.
- Tax reform only affects part of the income distribution
  - $\circ$  income < k 
    ightarrow identification region
  - $\circ$  income  $\geq k 
    ightarrow validation$  region

## Difference-in-Difference in time-linear trends



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![](_page_34_Figure_1.jpeg)

# Results

## Sick leaves are clearly affected by the reform ...

![](_page_36_Figure_1.jpeg)

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- Analyzing **easy-to-shirk** vs. **hard-to-shirk** diagnoses, we find evidence that the change in sick leave taking behavior is indeed mostly driven by easy-to-shirk diagnoses. **(Link)**
- Overall health seems not to be affected by the reform. (Link)

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- Response is sensitive to the taxpayers knowledge of the tax schedulde. (Link)
- Response is sensitive to employers' market power. (Link)

# So taxes do affect shirking behavior ...

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(skip)

# We start by extending Chetty (2009) to include shirking responses ...

### Taxpayers ...

 $egin{aligned} \max_{l,s} & u(c,l,s) = c - \psi(w \cdot l) + g(w \cdot s) \ & ext{ s.t. } & c = w \cdot (l - q \cdot s) - t \cdot w \cdot (l - q \cdot s). \end{aligned}$ 

- Taxable Income:  $w \cdot (l-q \cdot s)$
- Shirked Income:  $w\cdot s$
- *q*: extent to which *shirking* is tax-relevant (e.g. not being promoted/ getting a raise, having to reimburse employer)

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### Firms ...

$$\max_l \ \pi(l) = 
ho \cdot f(l-s) - w \cdot (l-q \cdot s).$$

• assuming s and q to be exogenous from the firm's perspective.

# By extending Chetty (2009) to include shirking responses ...

$$egin{aligned} W(t) &= \left\{ (1-t)\cdot w\cdot (\hat{l}-q\cdot\hat{s}) - \psi(w\cdot\hat{l}\,) + g(w\cdot\hat{s}) 
ight\} \ &+ \left\{ 
ho\cdot f(\hat{l}-\hat{s}) - w\cdot (\hat{l}-q\cdot\hat{s}) 
ight\} \ &+ t\cdot w\cdot (\hat{l}-q\cdot\hat{s}). \end{aligned}$$

Where ...

- $\hat{l}(w,t)$  ... equilibrium quantity of labor.
- $\hat{s}(w,t,q)$  ... equilibrium quantity of shirking.

# By extending Chetty (2009) to include shirking responses ...

• we are able to show, that the effect of the tax on taxable income is **not a sufficient statistic** to calculate the welfare effect ...

$$rac{\partial W(t)}{\partial t} \;=\; t \cdot rac{\partial \widehat{TI}}{\partial t} \;-\; (1-q) \cdot rac{\partial \widehat{SI}}{\partial t},$$

- where  $TI = w \cdot (l q \cdot s)$  reflects the taxable income.
- $SI = w \cdot s$  refers to the shirked income. (e.g. income accrued while shirking)
- *q*: extent to which *shirking* is tax-relevant (e.g. not being promoted/ getting a raise, having to reimburse employer)

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### Note:

- Any 'monetarized' consequences of detected shirking are captured by TI
- Any shirking behavior not detected and/or punished is captured by SI

# Estimating the Elasticities of Shirked and Taxable Income

## We are able to show, that ...

$$e^{SI} \approx \hat{e}^{TI} \cdot \underbrace{\frac{\mathrm{E}[\Delta \ln SI_{ip}|D_{ip}=1] - \mathrm{E}[\Delta \ln SI_{ip}|D_{ip}=0]}{\mathrm{E}[\Delta \ln TI_{ip}|D_{ip}=1] - \mathrm{E}[\Delta \ln TI_{ip}|D_{ip}=0]}_{\overline{\sigma}}}_{\overline{\sigma}} = \hat{e}^{TI} \cdot \frac{\widehat{\gamma}_{3}^{\widehat{S}I}}{\widehat{\gamma}_{3}^{TI}},$$

- Elasticity of shirked income is a function of
  - Elasticity of taxable income (accounting for detected shirking)
  - estimated changes in trend differentials for shirked income and taxable income
  - $\hat{\gamma}_3^{\widehat{S}I}$  controls for tax-unrelated growth in shirked income by subtracting the average shirked income growth in the pre-reform period from that in the post-reform period.
  - $\circ \ \widehat{\gamma}_3^{\widehat{T}I}$  does the same for taxable income.

# Luckily, we already know how to estimate the trend differentials ...

![](_page_49_Figure_1.jpeg)

# How do we get the $\hat{e}^{TI}$ then?

# To estimate $\hat{e}^{TI}$ , we follow (Gruber and Saez, 2002)

$$\Delta \ln \widehat{TI}_{ip} \; = \; lpha + \mu (\widehat{TI}_{ip-k}) + eta \cdot D_{ip} + e^{TI} \cdot \ln \Delta au_{ip} + v_{ip},$$

where

- $\mu(\widehat{TI}_{ip-k})$  is a function flexibly controlling for initial income
- $D_{ip}$  is a dummy indicating the reform period
- and where the instrument for the net-of-tax rate  $\ln \Delta \tau_{ip}$  is  $\ln \Delta \tau_{\widehat{TI}p}^P = \mathrm{E}(\Delta \ln \tau_{ip}^P | \widehat{TI}_{ip-k})$ .

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However, not identified unless we assume constant trend differentials (yes, those again)! (Jakobsen and Søgaard, 2020)

# Elasticity of shirked income

![](_page_53_Figure_1.jpeg)

# Having estimates for the ETI and the ESI, we are now able to find an upper bound for the welfare relevant effect $e^{PI}$ ...

$$e^{PI} = e^{TI} \cdot rac{\widehat{TI}_{ip-k}}{\widehat{PI}_{ip-k}} + e^{SI} \cdot (q-1) \cdot rac{\widehat{SI}_{ip-k}}{\widehat{PI}_{ip-k}}, \quad \widehat{PI} = \widehat{LI} - \widehat{SI}$$

• *PI* is hypthetical taxable income net of **any** shirking behavior (detected and undetected)

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### Thought experiment ...

Assume firms are not able to detect any shirking: q=0

• Falsely estimating vanilla ETI would leave us with  $e^{PI} \sim 0.34$ 

Accounting for shirking responses increases the welfare-relevant elasticity by up to 15%.

• we estimate an upper bound for the welfare-relevant elasticity being 0.39.

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![](_page_62_Picture_0.jpeg)

# Appendix

# Is it actually shirking?

![](_page_64_Figure_1.jpeg)

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![](_page_65_Figure_1.jpeg)

# Is it driven by taxpayers knowledge about the tax schedule?

![](_page_66_Figure_1.jpeg)

# Monopsony power plays a role ...

![](_page_67_Figure_1.jpeg)

• Market power is computed as a regional (60 min) commuter-region Herfindahl-Hirschman index.

### 'Earlier' Pre-Reform Trends ...

![](_page_68_Figure_1.jpeg)